



TITLE IX COORDINATOR TRAINING

Day Two | July 29, 2025



ANDREW STAMMEL
Associate Counsel
Student Affairs Practice Group
SUNY Office of General Counsel



RYAN RIBEIRO
Assistant Director
SUNY Student Conduct Institute

DISCLAIMER

This presentation shall not constitute legal advice, nor create an attorney-client relationship. This presentation is for informational purposes only.

If you have any specific legal questions or require legal advice for specific situations, please contact or refer to your institutional, general, or outside counsel.





ACTUAL NOTICE or KNOWLEDGE

"notice of sexual harassment or allegations of sexual harassment to a recipient's Title IX

Coordinator or any official of the recipient who has the authority to institute corrective measures on behalf of the recipient, or to any employee of an elementary and secondary school."

- Does not impose universal mandatory reporting obligations upon all postsecondary institution employees
 - Institutions retain ability to designate which employees must report disclosures, & others who are confidential

DELIBERATE INDIFFERENCE

- Requires institution with actual knowledge to respond "promptly in a manner that is not deliberately indifferent"
- Meaning "not clearly unreasonable in light of the known circumstances"

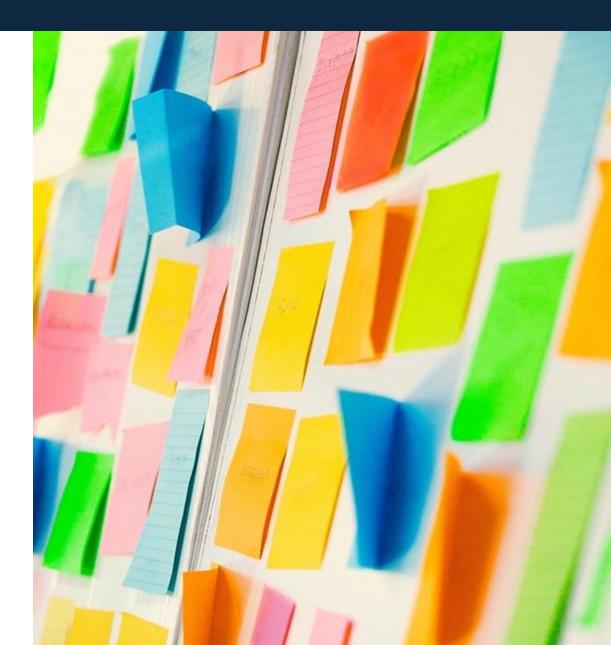
What makes a response deliberately indifferent?

- Inadequate
- Willfully indifferent, or clearly unreasonable
- Causes harm, or denies complainant educational benefits

Example: failure to conduct a proper investigation considering actual knowledge of misconduct, failed to provide appropriate support or remedies for the complainant

REQUIRED RESPONSE TO REPORTS

- Treat parties equally
- Promptly offer supportive measures
- Explain formal complaint filing
- Follow a compliant grievance process before sanctions
 - Objective evidence evaluation
 - TIX staff are trained & free of bias or conflict
 - Presumption of non-responsibility
 - Reasonably prompt resolution
 - Standard of evidence
 - Appeal
 - Legal privileges





REASONABLY PROMPT TIMEFRAMES

- Includes appeals & informal resolution
- Temporary delays with notice
 - ○129-B: 10 day delay for law enforcement
- How long???
 - Not defined
 - Flexibility
 - ○2001 Guidance
- Balance promptness with diligence
- Resource considerations



FERPA "RECORDS?"



FERPA protects "education records," which are generally defined as records that are directly related to a student & maintained by an educational agency or institution or by a party acting for the agency or institution.

- For a record to directly relate to a student, the student must be the focus of the record, not simply in the background or incidental to a report.
- The Supreme Court has described education records as "institutional records kept by a single central custodian, such as a registrar ..."
 - In other words, for FERPA to apply, the record in question must be systematically maintained by the school.

CONFLICTS BETWEEN FERPA & TITLE IX

- Interpret statutes in a manner to avoid any conflicts, if possible
- Section 106.6 (Effect of Other Requirements and Preservation of Rights) of the Final Rule states as follows:
 - Effect of Section 444 of General Education Provisions Act (GEPA/FERPA). The obligation to comply with Title IX & the Final Rule is not obviated or alleviated by FERPA.
- When conflict exists, institutions are required to comply with Title IX regulations this FERPA override is known as "GEPA override"
 - Title IX includes federally protected due process rights constitutional override
- May not use FERPA as a shield to avoid complying with Title IX



DISCLOSURE OF EVIDENCE



- The Final Rule requires the institution to share relevant evidence with the parties.
- Department has previously recognized that under FERPA, an eligible student:

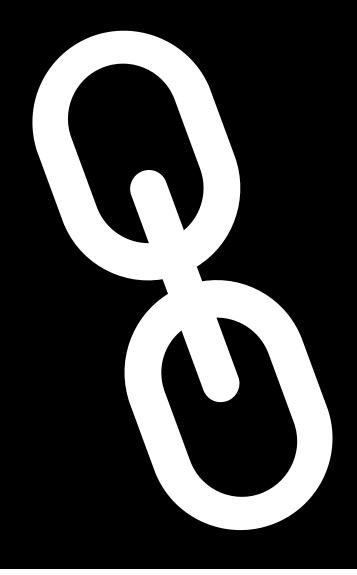
"has a right to inspect & review any witness statement that is directly related to the student, even if that statement contains information that is also directly related to another student, if the information cannot be segregated & redacted without destroying its meaning."

SUPPORTIVE MEASURES

Under Section 106.44 of the Final Rule, there are certain non-disclosure protections related to supportive measures.

- FERPA does not prevent the institution from disclosing a supportive measure to school officials as necessary to provide the measure.
- Revised to protect the unnecessary disclosure of information related to these measures.
- Even if permitted by FERPA, institution may only inform one party of supportive measures provided to the other party if necessary to restore or preserve access to the party receiving measure.





- The Final Rule permits multiple reports with multiple parties to be consolidated into one, which raises potential privacy concerns.
- The Department stated that this section of the Final Rule must be interpreted consistent with FERPA.
- Regulations provide institutions with the *option* to consolidate but do not *require* it to do so.
- An institution may not choose to consolidate if that consolidation would give rise to FERPA violations.

CONSOLIDATION & FERPA

ADVISORS

The Department acknowledges that the presence of an advisor may violate FERPA.

- The right to an advisor is a due process right guaranteed by Title IX.
- Title IX will override the FERPA concerns here.
- GEPA override will allow the sharing of evidence with advisors.
- Institutions are not required to permit more than one advisor to accompany a party & the GEPA override will not apply there.



COMPLAINANT OUTREACH & INTAKE



DESIGNATING RESPONSIBLE & CONFIDENTIAL EMPLOYEES

LIST OF RESPONSIBLE & CONFIDENTIAL EMPLOYEES

DISCLOSURE OF STATUS TO STUDENTS

TRAINING & FERPA CONSIDERATIONS

INCLUSION IN CAMPUS POLICY

THE MECHANICS OF INTAKE



INCIDENT INFORMATION

TYPE OF ALLEGED HARASSMENT

CRITICAL INCIDENT RESPONSE

OFFICE VISIT FOLLOW-UP/DELAYED REPORT

SUPPORTIVE MEASURES

STUDENT RIGHTS INFORMATION REVIEW

SUPPORTIVE MEASURES

TYPE	CONSIDERATIONS
SAFETY	Reasonable accommodations
HEALTH	Medical, Mental
HOUSING	Room lock change, designated emergency space
RESTRICTIONS	One-way or Mutual No Contact Order (NCO)
ACADEMIC	Course accommodations, course changes, Professor notifications, leave of absence, withdrawal assistance
WORK	On/Off Campus employment
FACILITY BASED	Gym, library, dining, University events, etc
RECREATIONAL	Student group, athletic team, internship program

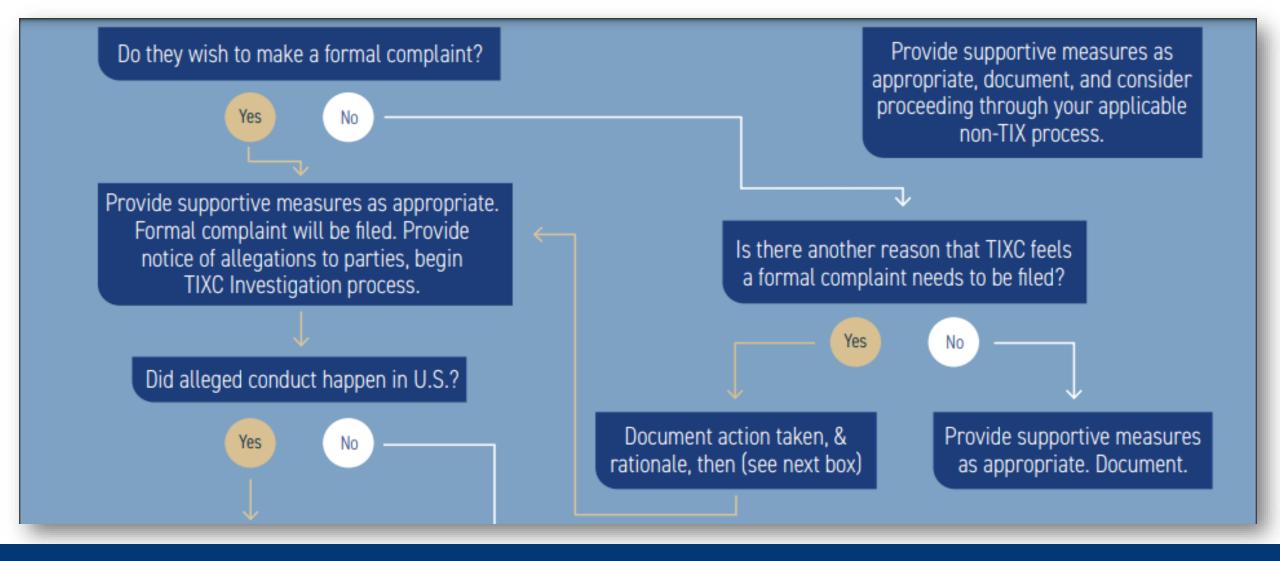


Is This a Title IX Grievance Process Case?*

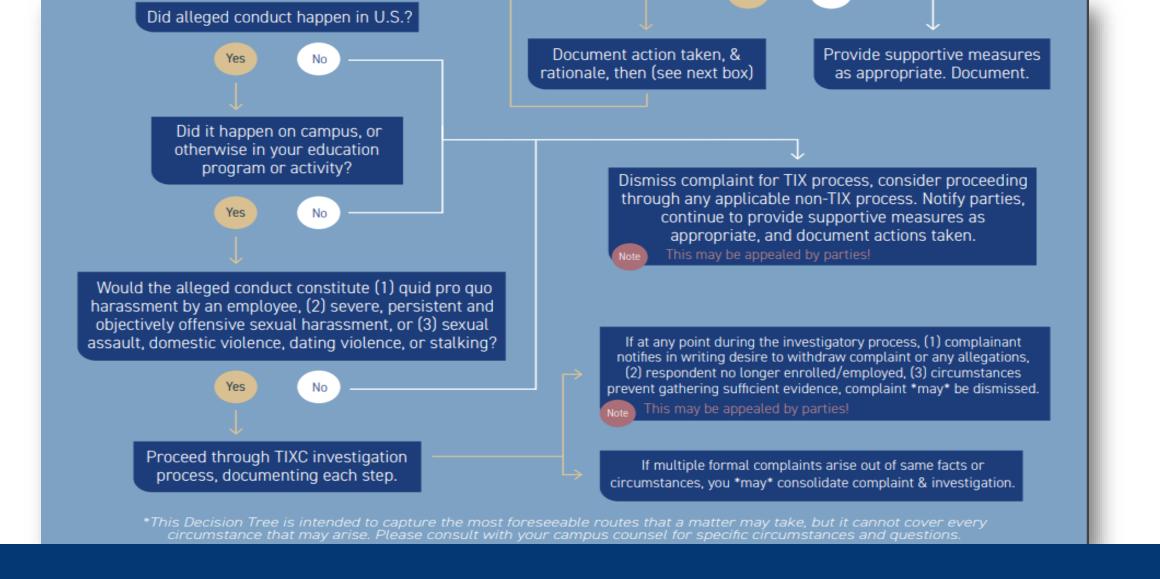




DECISION TREE, PT. 1



DECISION TREE, PT. 2



DECISION TREE, PT. 3

TITLE IX SCOPE

Assess scope of report

Assess jurisdiction

Review complainant intentions

(What is complainant autonomy?)

Explore levels of participation

Determine if TIXC-initiated complaint needed

JURISDICTION ASSESSMENT

TITLE IX COORDINATOR INITIATED COMPLAINT

- Complainant's request not to proceed;
- Complainant's safety concerns about proceeding;
- Risk of additional discrimination;
- Severity of the allegations;
- Age, relationship, and status (i.e. employee) of the parties;
- Scope of the prohibited conduct
 - is there a pattern? Multiple complaints?

- Availability of evidence;
- Whether the school could end the discrimination & prevent its recurrence;
- Whether the conduct as alleged presents an imminent
 & serious threat to health or safety;
- Whether the conduct alleged prevents the institution from ensuring equal access.

REMEMBER: THE COMPLAINANT WILL STILL BE THE COMPLAINANT & IS ENTITLED TO THE SAME RIGHTS.

INCORPORATING DISABILITY LAW

- Obligation to provide reasonable
 Equitable treatment accommodations
- Good cause delays & extensions
- Mental health considerations
- Overlap with Supportive Measures
- Evidence accessible
- Support persons

- Accused person with disabilities
 - Severe, pervasive, & objectively offensive
 - Sanctioning considerations

Institutions **must** investigate all "formal complaints" filed with the Title IX Coordinator

WHO CAN FILE A FORMAL COMPLAINT?

- Person currently participating in the educational programs or activities of the institution
- Person attempting to participate in those programs or activities
- The Title IX Coordinator

Multiple complaints arising from same incidents can be consolidated

ACTION ITEMS

PREPARATION

- Challenges of virtual work
- Varied familiarity of the process
- Delayed report
- Non-responsive

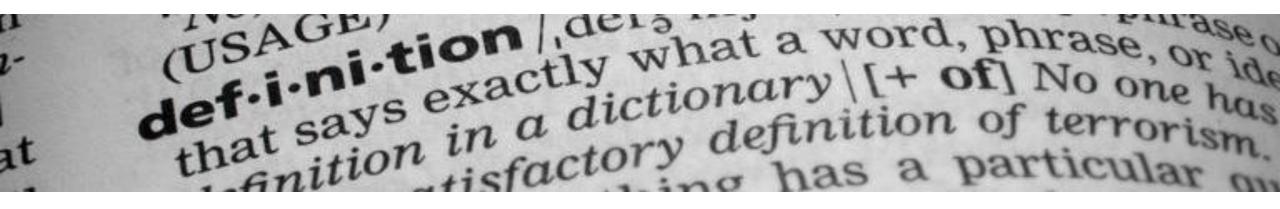
IF NON-RESPONSIVE

Determination on next steps



THE FORMAL COMPLAINT

DEFINITION OF FORMAL COMPLAINT



A DOCUMENT:

- filed by a complainant or signed by the Title IX Coordinator
- alleging sexual harassment against a respondent &
- requesting that the recipient investigate the allegation of sexual harassment.

 alleged victim currently participating or attempting to participate in program or activity of institution

DOCUMENT:

 document or electronic submission containing complainant's signature

COMPLAINANT:

- Burden of proof on institution
- Confidential treatment records
- Present witnesses & evidence
- Freedom to discuss allegations
- Advisor of choice
- Notices
- Inspect & Review Evidence
- Review investigative report



INVESTIGATION REQUIREMENTS

If you may have a bias or a conflict, ACKNOWLEDGE IT

Remember this is a case made up of individuals

Challenge your own perceptions by examining evidence

Be open & transparent, leave no stone unturned

Ensure everyone has opportunity to be heard, take your time

Base decisions on evidence, facts, & established criteria

HOW TO SERVE IMPARTIALLY



















CONFLICTS & BIAS

FOR OR AGAINST COMPLAINANTS OR RESPONDENTS, GENERALLY

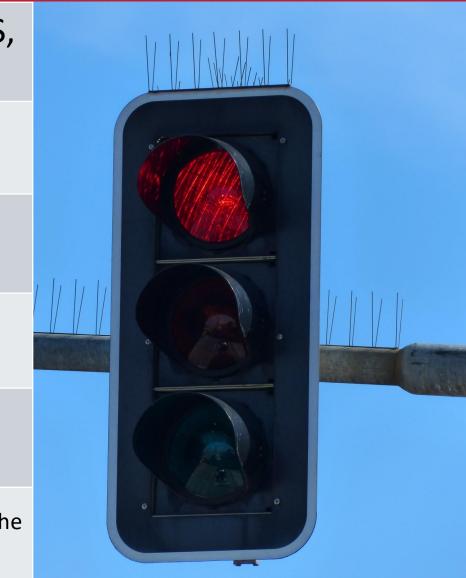
EXAMPLE: "All respondents tend to be responsible," or "complainants are always credible"

FOR OR AGAINST SPECIFIC PARTIES IN THE CASE

EXAMPLE: Heard a case with the respondent in another unrelated case

OVERLAPPING INVESTIGATOR, DECISIONMAKER, OR APPEALS ROLES

EXAMPLE: Administrator who found respondent responsible hears the appeal for the same case





"In the intimate setting of a college or university, prior contact between the participants is likely and does not per se indicate bias or partiality."

Gorman v. Univ. of Rhode Island, 837 F.2d 7, 15 (1st Cir. 1988).

NOT NECESSARILY CONFLICTS & BIAS

ACTUAL BIAS IS A HIGH LEGAL STANDARD, BUT PERCEPTION

OF BIAS IS IN THE EYES OF THE PARTIES TO THE PROCESS &

SHOULD BE AVOIDED.

ACTUAL vs PERCEPTION OF BIAS

THINGS TO AVOID:

- Truly lop-sided investigations & adjudications, or
- Statements of investigator or panelist showing presumption of responsibility based on stereotypes, or
- Misapplying trauma-informed practice to explain away all inconsistencies in statements



COMPLAINTS MUST BE DISMISSED IF:

- 1. If allegations do not constitute sexual harassment as defined under the Final Rule § 106.30 (even if proven)
- 2. Did not occur in the recipient's education program or activity, or
- 3. Did not occur against a person in the U.S.

COMPLAINTS MAY BE DISMISSED IF:

- 1. Complainant withdraws formal complaint or allegations in writing
- 2. Respondent is no longer enrolled or employed by the recipient, or
- 3. Specific circumstances prevent recipient from gathering evidence sufficient to reach a determination



MANDATORY notifications of dismissals (required & permitted) & rationale for the dismissal to all parties simultaneously

CONSIDERATIONS FOR DISMISSALS

Decisions to dismiss complaints may be appealed by either party

EMERGENCY REMOVAL

- Individualized safety & risk analysis
- Immediate threat to physical health or safety
- Notice & opportunity to challenge decision





ADMINISTRATIVE LEAVE



- Clery Act requires institutions supply timely warnings to students, faculty, & staff
- Anytime a crime occurs, or is occurring that poses a serious or ongoing threat to the rest of the campus, there must be a TIMELY WARNING sent that is likely to reach every member of the campus community
 - Email announcements, text messages, etc.
- Issued on a case-by-case basis considering all the facts surrounding a crime

TIMELY WARNING

WHO WRITES & SENDS THESE? typically, safety personnel



BREAK!



NOA'S ANATOMY

BEFORE INVESTIGATIONS ON SUNY SCI





MUST INCLUDE:	NY129B REQ
Date/Time of Formal Complaint & Who Filed the Complaint	1
References to Policies & Procedures	
Conduct Alleged (Including Possible Sanctions if Found Responsible)	
Date/Location of the Alleged Conduct	
Upcoming Meeting Date/Time/Location	1
Notice of Advisor of Choice	1
Presumed NOT RESPONSIBLE Until Determination is Made	✓
Copy Sent to Complainant	✓



ANATOMY OF AN NOA



INFORMAL RESOLUTIONS

WHEN INFORMAL RESOLUTIONS ARE ALLOWED UNDER THE FINAL RULE:

- After a formal complaint
- When all parties & TIXC Coordinator's consent
- Any party can withdraw at any time

NOT ALLOWED IN CASES INVOLVING EMPLOYEE RESPONDENTS

TIXC CAN RUN THE PROCESS,
BUT IT IS NOT RECOMMENDED

EXAMPLES:

- Administrative resolution
- Restorative justice
- Mediation

GRIEVANCE PROCESS - KEY PLAYERS

Report Receiver	Intake/Receipt of complaint	
UPD/Campus Safety/Police	Safety measures	
Title IX Coordinator	Oversight & assistance	
Investigator	Investigation	
Informal Resolution Facilitator	Facilitation of resolution	
Student Conduct Staff	Oversight & assistance	
Advisor	Party advisement (Complainant/Respondent)	
Hearing/Appeal	Chair, Deliberations, Determinations	
Resources Offices/Units	Supportive measures	



TITLE IX COORDINATOR

STATS		
INT	94	
SPD	85	
PWR	92	
CRT	100	

RULES FOR INVESTIGATIONS WHO CAN INVESTIGATE



Free from conflicts of interest & bias

Can be the TIXC, but another administrator is preferred, if possible

Can use trauma-informed interviewing practices

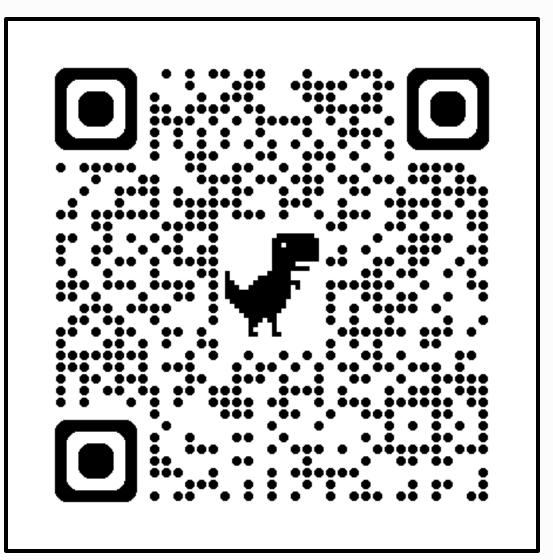
Should be aware of cultural differences & how it can impact person's testimony or experience





INVESTIGATION PLANNING

- Investigators are naturally curious, absent of conflicts of interest or bias, & diligent
 - Healthy skepticism is valuable & patience a virtue
 - Trained per the Final Rule
- Prepare natural lines of questioning for all parties & witnesses
- Prepare documents & forms (NDAs, Non-retaliation agreement, etc.)
- Identify areas of disputed facts from reviewing formal complaint & initial response from respondent
- All testimony & evidence should be relevant to facts at issue
- Recording strategies, tech, review of transcript





8/21/2025, 8/22/2025

Title IX Investigator

Training

2025-2026 Live@Distance

Ends June 30, 2026 at 11:59 PM

WHAT IS THE TITLE IX COORDINATOR'S ROLE DURING AN INVESTIGATION?

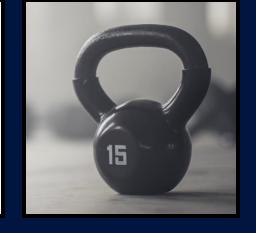
- Checking in, following up with investigators
- Help collect & organize evidence
- Review issues that arise (possible conflicts of interest or bias, scheduling, lines of questioning, etc.)
- Project management
- Track deadlines, facilitate involvement & participation, communicate with stakeholders
- Facilitate end of investigations & responses from parties



DIRECT

EVIDENCE

CORROBORATING





CIRCUMSTANTIAL



... EVIDENCE THAT MUST BE INCLUDED ...

EXCULPATORY & INCULPATORY

Exculpatory evidence increases the likelihood of finding of non-responsibility or non-liability

Inculpatory evidence increases the probability of a finding of responsibility or liability.

PLEASE NOTE: investigations & findings of **INNOCENCE** and **GUILT** are not applicable to Title IX or student conduct grievances. These processes are administrative processes & are not civil or criminal in nature.



RELEVANCE, DIRECTLY RELATED TO, & ADMISSIBLE EVIDENCE



- Relevant evidence makes a material fact MORE OR LESS LIKELY TO BE TRUE
- Relevant evidence will make a DIRECT CONNECTION to the charge(s)
- Irrelevant evidence can be INCLUDED IN THE APPENDIX
- Authenticity of evidence?

Testimony

Text Messages

Social Media Posts

Medical Records

Public Safety / Police Records

Videos / Surveillance Footage

Pictures

ID Card Data / Network Usage Location Data

Email

Voice notes







AUTHENTICITY



CREDIBILITY

SPECIFICITY
CONSISTENCY
CONTRADICTION
MOTIVE TO DECEIVE
DEMEANOR & EVASION

Credibility judgments may feel subjective - decisionmakers are asked to evaluate whether a person they don't know is being honest in an unfamiliar and stressful situation.

Many traditional approaches to assess credibility may **REINFORCE BIASES** rather than promote an effort to get at the truth.

The areas on the left can help decisionmakers determine credibility.











Detail your intake of the incident (who, where, when)

Include observable facts & behaviors





Cite any significant quotes from parties involved

Detail incident from reporting individual's perspective





Resolution – detail next steps taken

INCIDENT REPORT STRUCTURE

INVESTIGATIVE REPORT



- Creation & sharing of investigative report summarizing evidence collected (fairly)
 - Shared with both parties at least 10 days before hearing
- Include procedural steps taken
- Redact or remove evidence deemed "irrelevant" which includes such evidence that's exempted
- Parties may correct errors, contest inclusion of certain evidence, or address issues of conflicts of interest or bias
- Use of appendix may be used for evidence institution may not wish to rely on for the case
- Should not include determinations of responsibility (unless a single-investigator model)



INVESTIGATIVE REPORT TEMPLATE

- Overview of the investigation
 - Includes parties, applicable policies, allegations of misconduct, brief description of alleged misconduct
- Jurisdiction of educational institution
- Identify investigators
- **Objective** of the investigation & report
- Allegations, verbatim
- Identification of witnesses
- Description of evidence collected
- Summary of the relevant evidence
- Procedural next steps





TITLE IX TOOLKIT



Investigative Report Template For Investigations of Title IX Sexual Harassment July 1, 2020

Chantelle Cleary, Esq.

Senior Consultant, Grand River Solutions, Inc.





What is the purpose of the Investigative Report Template?

The Title IX Final Rules, issued May 19, 2020, mandate that all Title IX recipients follow a specific procedure for investigating formal complaints of sexual harassment covered under Title IX, including sexual violence. The Title IX Grievance Process is developed and enforced according to the Institution's obligations under the U.S. Department of Education's Final Title IX Rule of May 19, 2020 (you may view the Final Rule at http://bit.ly/TitleIXReg). This investigative process must include an opportunity for the parties to present and review relevant <a href="https://exit.ly/citle/exit

How is the Template organized?

This Template provides a step-by-step analysis of the procedures that must be followed when investigating Title IX-covered sexual harassment. It also outlines sample language that institutions may use when drafting the investigative report.

©2020 State University of New York



Secure, retrievable & accessible

Opportunities to challenge evidence



EVIDENCE STORAGE

May impose rules for sharing material like NDAs



Case management software allowed

Note legallyrecognized & unwaived privilege



- Both parties have equal opportunity to review & respond to evidence gathered prior to investigative report
 - Ten days to review "any" relevant information & evidence
 - Parties submit written response, which investigator reviews
 - Includes chance to determine evidence as "irrelevant" or "not directly related" to allegation
- ED recommends a "privilege log"

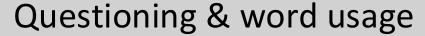
EVIDENCE INSPECTION



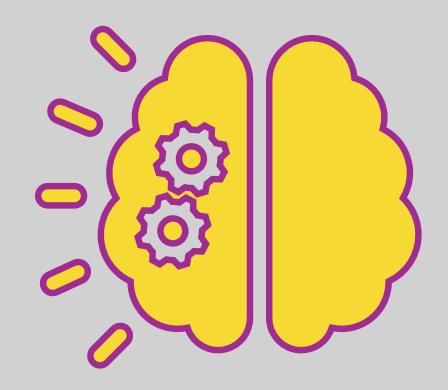
Consider impact of trauma:

- Fragmented memory & non-linear event order
- Specific details about sensory events

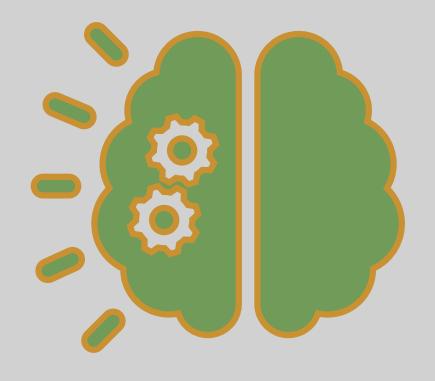
Trauma-informed approach doesn't substitute for missing info, justification for not doing a full investigation, or cause a biased belief in a party's accuracy

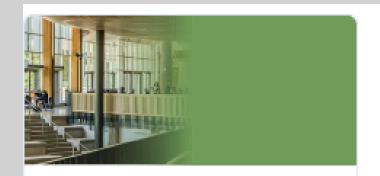


- "Help me understand ..." "What are you able to tell me about what you experienced?" TRAUMA-INFORMED
 - Describing another individual's experience
 - Framing your questions, avoiding why questions



AUMA-INFORMED INTERVIEWING





10/20/2025, 10/21/2025 Trauma Informed Interview Training

2025-2026 Live@Distance Ends June 30, 2026 at 11:59 PM



10/7/2025, 10/8/2025 The Neurobiology of Sexual Assault

2025-2026 Live@Distance Ends June 30, 2026 at 11:59 PM

TRAUMA-INFORMED INTERVIEWING



STUDENT-CENTERED PROCESS

Individuals on hearing boards should be mindful that the participants may come from different backgrounds & cultures than their own

- Race
- Ethnicity
- Gender
- Religion
- Ability/disability
- Language (limited English proficiency)
- Immigration status
- Socioeconomic status
- Sexual orientation,
- Gender identity or expression
- Age





BIAS & KNOWLEDGE



- ENHANCE CULTURAL COMPETENCY
- ADAPT TO DIVERSE
 COMMUNICATION STYLES
- ADDRESS CULTURAL PERCEPTIONS OF AUTHORITY
- IMPLEMENT EQUITABLE PRACTICES

HOW CULTURE CAN IMPACT TITLE IX ADJUDICATION

ADJUST COMMUNICATION STYLES

- Encourage open dialogue
- Ensure students are comfortable sharing perspectives without constraints

AVOID OVERINTERPRETING BEHAVIOR

• Limited eye contact or formality could be indicative of many influences

Avoid letting cultural differences influence decision-making processes



Days 3 of Title IX Coordinator Training	7/31
Title IX Hearing Board (Decisionmaker) Trainings	8/4, 8/6, 8/8 9/9, 9/11, 9/16 12/2, 12/4, 12/9
Student Conduct Hearing Board (Decisionmaker) Trainings	8/12, 8/13, 8/14 9/18, 9/22, 9/25 11/5, 11/7, 11/12
Title IX Coordinator Training	8/28, 9/2, 9/4 12/11, 12/16, 12/18
Tech-Facilitated Sexual Violence	7/30
Title IX Investigator Training	8/21, 8/22
Advanced Title IX Workshop	8/26
Getting Your Clery Annual Report Ready to Publish	9/8
Identifying & Responding to Stalking	9/19
Investigating Stalking	10/16
Trauma-informed Interview Training	10/20, 10/21
The Neurobiology of Sexual Assault	10/7, 10/8
Coordinating Response to Stalking	11/14
The Cost of Caring – Understanding Your Vicarious Trauma	12/19

THANK YOU SO MUCH FOR JOINING US! WE ARE
SO GRATEFUL TO ALL OF OUR MEMBERS
JOINING US FOR OUR TRAININGS.

Our upcoming trainings are listed on this slide, but you can find all our Live@Distance offerings in our learning platform.